## Do Property Tax Incentives for New Construction Spur Gentrification? Evidence from New York City

Divya Singh \*†

October 4, 2019

## **JOB MARKET PAPER**

## **Abstract**

This paper uses a natural experiment to estimate the local effects of tax-exempt new construction. In 2006, the New York City government decided to make property tax incentives on new construction less generous, starting in 2008. Developers responded by rushing to apply for these benefits and began building before the deadline. The magnitude of excess housing starts at the deadline suggests that a 1% increase in the future property tax increased current residential investment by 0.4%. A naive demand-supply model indicates that these new units brought to the market in a neighborhood by the reform should lower rents. On the contrary, using the baseline land availability within a small radius around an incumbent landlord as an instrument, I find that an additional new tax-exempt unit *increased* his rent by 2.3%. I find evidence consistent with the hypothesis that new residential investment made neighborhoods more desirable by attracting affluent households, facilitating the entry of businesses and consumption amenities. Overall, the results indicate that *new* construction spurred gentrification.

<sup>\*</sup>Department of Economics, Columbia University in the City of New York. Email: divya.singh@columbia.edu

<sup>&</sup>lt;sup>†</sup>I am grateful to my advisers Wojciech Kopczuk, Michael Best, Brendan O'Flaherty and Bernard Salanié. I would also like to thank Donald Davis, Reka Juhasz, Sebastian Siegloch, George Sweeting, Yaw Owusu-Ansah, Andrew Haughwout, Francesco Brindisi, Francois Gerard, Iain Bamford, Pooya Ghorbani, Becka Brolinson for comments and discussion. I thank the Department of Finance, New York City for providing sales tax filers data. I am indebted to the participants at the Fiscal Policy Breakfast at Federal Reserve Board, New York; Mayor's Office of Management and Budget; ZEW Advances in Empirical Public Economics; Young Economists Symposium; New York City Independent Budget Office for their very helpful comments and clarifications. All views expressed are my own.